East Central Intergovernmental Association a regional response to local needs

October 7, 2025

Becca Pflughaupt, Zoning Administrator Jackson County Zoning Department 201 West Platt Street Maguoketa, IA 52060



RE: Zoning Ordinance Update - CLEAN Draft of Section 2.5 M-1 Limited Industrial District (10-01-25)

Dear Becca,

Attached is the CLEAN draft of Section 2.5 M-1 Limited Industrial District (10-01-25) for the Zoning Ordinance Update for review and approval by the Zoning Commission at their public hearing.

Discussion

The M-1 District has been reformatted to use tables and refer to other sections to provide for a more user-friendly layout of regulations and additional resources. Revisions were made as discussed at the Commission's April 21, 2025 meeting and subsequent staff meetings. The attached CLEAN version shows the resulting restructure. The REDLINE version will be posted on the website. Major updates are as follows:

- Tables are used for Principal, Accessory, Conditional (renamed from Special Exception) Uses and Structures, with proposed land uses revised according to the Matrix of Allowed Uses.
- Parking requirements are moved to Section 2.1.
- Specific regulations for Conditional Uses and Structures as well as Signs are moved to Section 2.9.
- > A new section is added for Temporary Uses and Structures for Zoning Administrator approval.
- > Development Regulations are moved to a table and expanded in scope and content.
- References are shown for relevant sections of the Zoning Ordinance and other County ordinances; these will become hyperlinks in the online version.

Recommendation

The Commission is asked to review and approve the CLEAN draft of Section 2.5 M-1 Limited Industrial District (10-01-25) at their public hearing.

Sincerely,

Laura Carstens, Senior Planner

Attachments

CHAPTER 2. ZONING DISTRICT REGULATIONS

2.5 M-1 LIMITED INDUSTRIAL DISTRICT

A. Statement of Intent. The M-1 Limited Industrial District is intended principally for manufacturing, processing, storage, wholesaling, distribution and related uses that are generally contained within a building. It is further the intent of this district to accommodate such uses in appropriate locations which will not adversely affect existing and future land uses in other districts in accordance with the Land Use Policy Statement.

B. Allowed Principal Uses and Structures.

Table B.1. lists the allowed principal uses and structures in the M-1 District as defined in Chapter 6, provided they comply with this Ordinance; applicable county, state, and federal codes; and the specific provisions listed below. Additional Regulations reference related sections in the Zoning Ordinance.

Table B.1. M-1 District Principal Uses and Structures					
Land Uses and Structures by Major Category	Additional Regulations				
Commercial					
Agricultural sales, service and supply business					
Animal hospital/Veterinary clinic					
Building materials/Lumber yard					
Kennel	Ch 6 Definitions: Section 2.9: Section 2.0				
Mini-warehouse/Rental storage unit	Ch. 6 Definitions; Section 2.8; Section 2.9				
Plumbing, heating, air conditioning, and sheet metal shops					
Vehicle paint and body shops					
Vehicle sales, service, and repair					
Industrial and Other					
Contractor construction office, maintenance shop or					
storage yard					
Grain elevator					
Logging, storage only					
Manufacturing and processing businesses that are					
contained within a building, and have no publicly visible					
external storage. The area devoted to external storage					
shall not exceed the area of roofed structures on the	Ch. 6 Definitions; Section 2.8; Section 2.9				
parcel.	ent o Deminitions, Section 2.5, Section 2.5				
Railroad, public utility, and public maintenance facility					
Truck and freight terminals					
Welding, machine, and repair shops					
Wholesaling and warehousing but not including the bulk					
storage of anhydrous ammonia fertilizer under pressure or					
petroleum products under pressure, or highly volatile					
chemicals or materials					

C. Allowed Accessory Uses and Structures.

Table C.1. lists the allowed accessory uses and structures clearly incidental to the allowed principal uses and structures of the M-1 District as defined in Chapter 6, provided they comply with this Ordinance; applicable county, state, and federal codes; and the specific provisions listed below. Additional Regulations reference related sections in the Zoning Ordinance.

Table C.1. M-1 District Accessory Uses and Structures				
Land Uses and Structures by Major Category	Additional Regulations			
Residential				
Dwelling units for owners or persons employed on the				
premises; each unit shall be provided with an open yard of	Ch. 6 Definitions; Section 2.8; Section 2.9			
at least 2,400 square feet.				
Commercial				
Home-based business				
Storage buildings in conjunction with an allowed principal	Ch. 6 Definitions; Section 2.8; Section 2.9			
use or structure of this district.				
Other				
Solar energy system: consumer-scale, building-mounted				
or freestanding				
Uses and structures clearly incidental and necessary to an	Ch. 6 Definitions; Section 2.8; Section 2.9			
allowed principal use or structure of this district				
Wind energy conversion system: non-commercial				

D. Allowed Conditional Uses and Structures.

Table D.1. lists the allowed conditional uses and structures in the M-1 District as defined in Chapter 6, provided they comply with this Ordinance; applicable county, state, and federal codes; and the specific provisions listed below. These uses and structures shall comply with M-1 District development regulations in Section 2.5.F unless specified otherwise in their specific conditions for approval listed in Section 2.9. Subject to Section 4.5 and the requirements contained herein the Board of Adjustment may issue a Conditional Use Permit for the following:

Table D.1. M-1 District Conditional Uses and Structures					
Land Uses and Structures by Major Category	Additional Regulations				
Commercial and Industrial					
Bulk storage and retail distribution of anhydrous ammonia fertilizer under pressure and petroleum products under pressure Commercial cell communications station and tower	Ch. 6 Definitions; Section 2.8; Section 2.9; Section 4.5				
Other					
Addition of accessory structure to principal structure devoted to legal nonconforming use	Ch. 6 Definitions; Section 2.8; Section 2.9; Section 4.5				
Wind energy conversion system: commercial	2.5, 360001 4.5				

E. Temporary Uses and Structures Allowed by the Zoning Administrator.

Table E.1. lists the following temporary uses and structures M-1 District as defined in Chapter 6 of the Ordinance that may be allowed by the Zoning Administrator, provided they comply with this Ordinance and the specific provisions listed below. These uses and structures shall comply with M-1 district development regulations unless specified otherwise below.

Table E.1. M-1 District Temporary Uses and Structures					
Types	Specific Provisions				
Temporary building	Used in conjunction with construction work provided that such building is				
remporary bulluling	removed promptly upon completion of the work.				
	a. Prior to the issuance of compliance certificates for temporary concrete				
	plants, evidence shall be provided to the Zoning Administrator that				
	the use will comply with applicable state and local environmental and				
Temporary batch plant	transportation regulations, and, if the site is accessed by a gravel road,				
	a performance bond approved by the County Engineer shall be posted				
	to ensure repair of damage to the haul route.				
	b. The area be restored to a suitable condition free of refuse and debris.				
	a. Such permit may be granted not to exceed sixty (60) days for the				
	purpose of facilitating the removal of junk from a nonconforming				
Temporary permit for	junkyard, but shall not be granted for the purpose of establishing a				
the location of a car	new junkyard or serve as a basis for the permanent expansion of a				
crusher or similar	nonconforming junkyard.				
equipment used in the	b. In considering such permit, the Zoning Administrator shall determine				
processing, removal or	the positive and negative effects on the environment anticipated both				
disposal of junk	during and after the conclusion of such operation.				
	c. Upon a showing of good cause, the Zoning Administrator may grant an				
	extension not to exceed thirty (30) days.				

F. Development Regulations.

Table F.1. lists the development regulations that shall be met for all principal, accessory, conditional, and temporary uses and structures in the M-1 District unless specified otherwise in this Ordinance. See Table F.2 below for Notes. Abbreviations: DU = dwelling unit, and sq ft = square feet.

Table F.1. M-1 District Development Regulations									
Type of Uses	Minimum Lot		Minimum Setback Requirements				Maximum		
and Structures	Area	Width	Front	Rear	Side	Street side	Height		
Principal Uses and Structures									
All	See Note 1		30 feet	25 feet	20 feet	25 feet	4 stories or 50 feet		
Accessory Uses and Structures									
Dwelling unit (see Note 2)	20,000 sq ft per DU	100 feet	30 feet	35 feet	10 feet	25 feet	2.5 stories or 35 feet		
Dwelling unit (see Note 3)	12,000 sq ft per DU	80 feet	30 feet	35 feet	10 feet	25 feet	2.5 stories or 35 feet		
All others	See Note 1		30 feet	25 feet	20 feet	25 feet	4 stories or 50 feet		
Conditional Uses and Structures									
All	See Note 1		30 feet	25 feet	20 feet	25 feet	4 stories or 50 feet		
Temporary Uses and Structures									
All	See Note 1 As per Zoning Administrator								

Table F.2. lists the M-1 District Notes for Table F.1. Development Regulations above.

Table F.2. Notes for M-1 District Development Regulations

Note 1. Minimum lot area and width may be required by the County Health Department to provide adequate sewage disposal facilities, which may require compliance with lowa Administrative Code Chapter 69. Private Sewage Disposal Systems and Chapter 49. Private Wells.

Note 2. Served with private well and septic systems.

Note 3. Served by community or municipal water supply and sewage disposal systems.

Note 4. See Subsection 2.1.D.2.g. Average Front and Rear Setbacks.

Note 5. Special Side Setback: For manufactured homes replacing legally existing nonconforming manufactured homes or mobile homes, the minimum rear setback shall be five (5) feet.

Note 6. See Subsection 2.1.D.2.h. Front Setback for Off-Street Parking.

Note 7. Minimum setback of thirty (30) feet along public roadway may be required by the County Engineer to provide adequate setback for future road improvements.

- **G.** Allowed Signs. The sign regulations shall be met for all principal, accessory, conditional, and temporary uses and structures in the M-1 District in accordance with Section 2.9 Sign Regulations unless specified otherwise in this Ordinance.
- H. Required Off-Street Parking, Loading, and Stacking Spaces. The required off-street parking, loading, and stacking spaces shall be met for all principal, accessory, conditional, and temporary uses and structures in the M-1 District in accordance with Section 2.1.C. Schedule of Required Off-Street Parking, Stacking, and Loading Requirements unless specified otherwise in this Ordinance.